



Breaking free from fossil gas A new path to a climateneutral Europe

Deep dive buildings and district heating – Agora Online Event

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«Breaking free from fossil gas»

Climate neutrality means an end to the burning of fossil fuels. A new Agora Energiewende project has modelled a robust fossil gas phase-out pathway for the EU.





Project scope and basic settings:

- → Decarbonisation pathways until 2050, with Russian gas phase out as quickly as possible (by 2027).
- → Focus on long-lasting demand reductions, as opposed to short-term behavioural changes.
- Cost-optimized balance between direct electrification and "no-regret" applications of hydrogen.
- → Modelled sectors in 5-year steps: power, buildings, industry + infrastructure including interconnectors and storage (transport and agriculture sectors covered by existing studies).
- → EU energy system is modelled country per country. Energy demand modelled bottom-up by TEP Energy (buildings) and Wuppertal Institute (industry); power sector and energy supply modelled for the whole EU with an optimisation model by Artelys.

«Breaking free from fossil gas» The EU-27 modelling work was accompanied by "deep dives" in 9 focus countries with 1 partner per country



National partners:

- Bulgaria: Center for the Study of Democracy (CSD)
- Czechia: Nano Energies
- **Greece:** FACETS S.A.
- Croatia: University of Zagreb Faculty of Mechanical Engineering and Navel Architecture)
- Hungary: Regional Centre for Energy Policy Research (REKK)
- Italy: ECCO Climate
- Poland: Forum Energii
- Romania: Energy Policy Group (EPG)
- **Slovenia:** University of Ljubjana Laboratory of Energy Policy (LEST)





«Breaking free from fossil gas» Key messages

Fossil gas use in Europe can be halved by 2030 and completely phased out by 2050. This is possible while maintaining today's level of industrial production and fully ensuring security of 1 supply, without disruptive behavioural changes. By 2040, EU greenhouse gas emissions could decline by 89% relative to 1990 levels, with a 2 projected remaining Union greenhouse gas budget for the 2030-2050 period of 14.3 Gt. Europe will need a significant amount of renewable hydrogen to become climate neutral, but the 3 demand by 2030 could be only a fifth of that foreseen in REPowerEU. 4 EU rules on gas, hydrogen, and infrastructure planning must reflect the projected rapid decline in fossil gas demand.

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«Breaking free from fossil gas» The webinar series



→ 4 May – <u>Study launch webinar</u>

- → 24 May <u>Deep dive power sector and energy</u> <u>supply (with Artelys)</u>
- → 20 June <u>Deep dive industry and refineries (with</u> <u>Wuppertal Institute)</u>
- → 22 June <u>Deep dive buildings and district heating</u> (with TEP Energy)



Background and methodology



Assumptions on final energy demand and CO₂ emissions



Yearly carbon budgets available for the upstream energy sector have been determined at the European level, based on the European climate ambition and the emissions foreseen in all other sectors.

- Transport: Transport & Environment, - Greenhouse gas emissions of non-Road2Zero scenario (2) modelled sectors based on exogenous sources

Resid. & tertiary Energy model (TEP Energy) supply system Industry model model (Wuppertal Institute) (Artelys and Other sectors TEP)

(1) Agora - Breaking free from fossil gas (this study) (2) Road2Zero scenario of the T&E study "Advanced renewable fuels in EU Transport"

- Transport: Transport & Environment (2)
- Agriculture and Waste: European Environment Agency (3)
- LULUCF: European Commission (4)
- CO₂ price not an exogenous assumption for the modelling work

(3) Scenario "With Additional Measures" of the European Environment Agency (4) European Commission Climate Target Plan impact assessment (assumes a five-year delay)



Buildings and District heating

Buildings	District heating	
Fossil energy to phase out → Energy-efficiency	→ Decarbonize existing systems	
 → Substitution: Heat pumps District heating Renewable gases (biogene and synthetic) 	→ Expand provision	







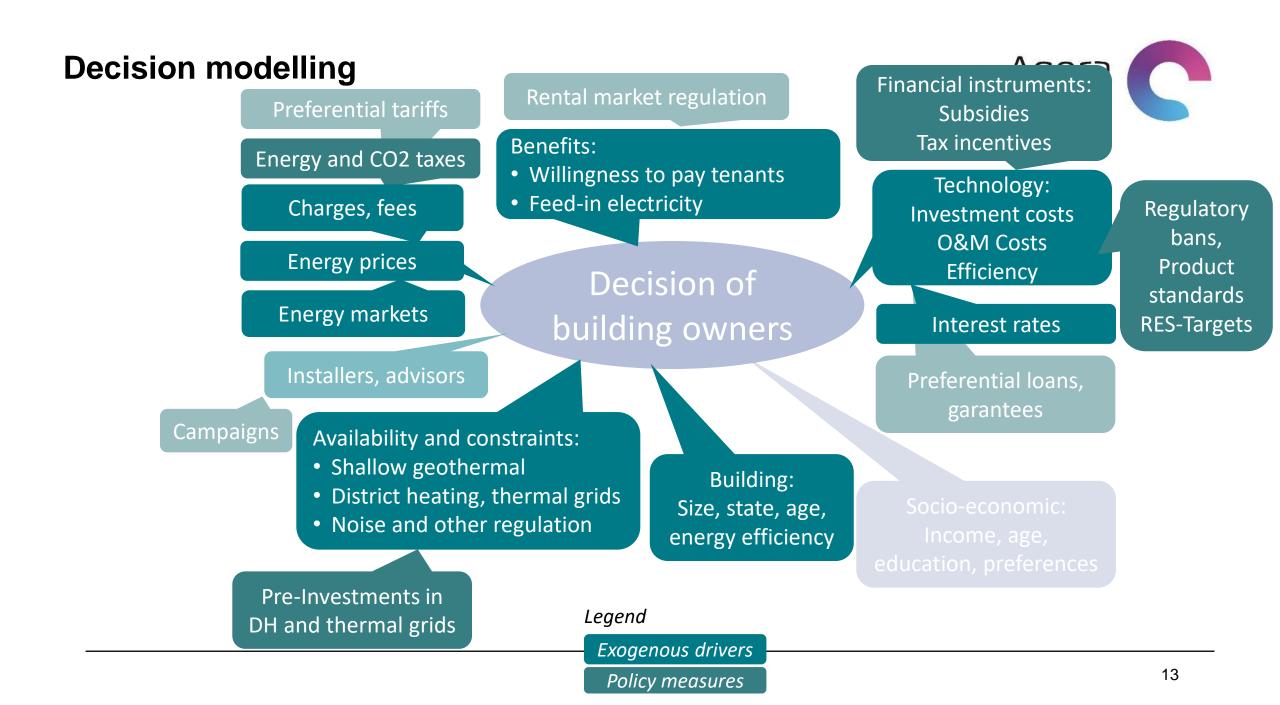
Buildings: Scope

- → Includes energy used inside the building, e.g. for heating, hot water, cooking, lighting, appliances
- \rightarrow Final energy:
 - delivered by the gas, electricity or district heating grid, by delivery of fuels.
 - Ambient Heat: tapped by heat pumps from air (air/air or air/water HP), ground/geothermal (brine/water HP) and water (water/water HP). Thus, shallow geothermal heat pumps are included.
- → Electricity consumption for heat pumps is accounted separately from ambient heat.
- \rightarrow Electricity:
 - Heat applications (e.g. heat pumps) and other appliances (e.g. lighting)
 - Electric consumption of lighting decreasing due to further diffusion of LED and installation of daylight and occupancy controls in the residential and tertiary sectors.
 - Moderate reduction of electric consumption for other appliances.



FORECAST – Focus Building Sector Main input parameters

	Residential sector
Main drivers	 No of households Building area [m²] by type of building and by age class
Prices	- Energy prices - Taxes
Technology data	Building related data:- Insulation levels- Heating system efficiency- Heating system and envelop retrofit costs- LifetimeAppliance data by efficiency class- Market share- Specific energy consumption- Lifetime- Standby power, Standby hours



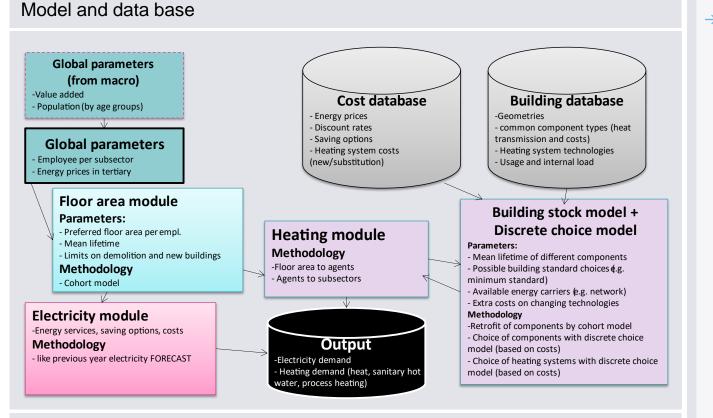


Buildings modelling: input and output

Input	Output
 Population, number of employees Specific floor area per employee or person Detailed building stock data: 2+8 building typologies, 5 age classes 4 building elements: walls, windows, roof, basement Building codes per building element Investment & life-cycle costs of refurbishment measures 12+ different heating technologies, incl. costs per technology and replacement type Energy carrier prices, Carbon prices, energy taxes and other policy instruments (codes and standards, subsidies, tax incentives, bans/mandatory requirements) Potentials and limitations: decentral (thermal) Renewable Energy Sources (RES) and central district heating, infrastructure (cost curve) based on fundamentals gained in other projects (including spatial and topological analysis) Calibrated to Eurostat final energy demand for residential and tertiary sector 	 Final energy demand per energy carrier (including DH) and country, per year Specific heat demand per m2 energy reference area Energy related CO2 and GHG emissions Investment costs for refurbishment measures, heating technologies and district heating (DH) infrastructure and heat generation Installation rates for heating systems and envelope retrofit measures



Buildings modelling: FORECAST model



→ Scope

- Residential, services (and industry) sector buildings final heating demand per fuel type, incl. district heating, electricity, fossil gas, hydrogen and biogas, fuel oil and renewable sources
- Development of the building stock in terms of specific heat energy demand differentiated for new and refurbished buildings
- Integration of remaining carbon budgets and emission reduction targets for all countries
- Focus on nine core countries with respect to assumptions (national policies, national targets)

TEP Energy and Fraunhofer ISI

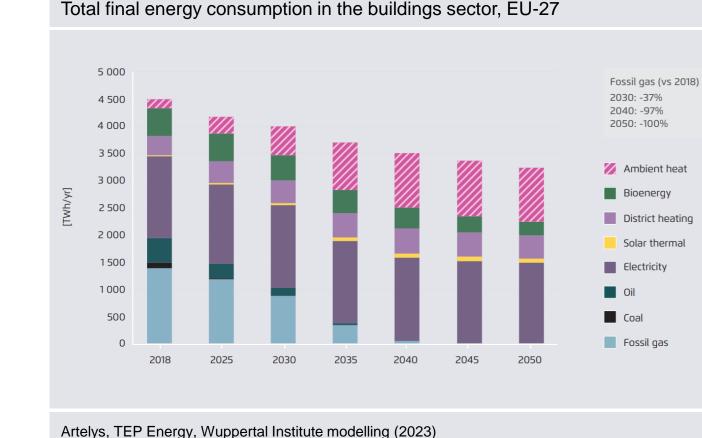


Key policy assumptions for buildings

- → Fossil fuel subsidies: No explicit fossil fuel subsidies enabled in the modelling.
- → Carbon pricing: CO₂ price of 39 €/tCO2 in 2027 rising to 49 €/tCO₂ in 2030 and 200 €/tCO₂ in 2040 to reflect an EU emissions trading system for building and transport fuels.
- Efficiency in buildings: High energy efficiency standards for the thermal envelope of new construction and existing buildings in line with reinvestment cycles for components. However, no explicit modelling of minimum energy performance standards.
- → Fossil fuels in new buildings: No fossil fuels allowed in new buildings from 1 January 2027.
- → Fossil heating in existing buildings: Modelling assumptions simulating ecodesign & energy labelling rules that restrict the installation of fossil heating appliances from 1 January 2027.
- Coal heating phase-out: Country specific coal phase-out dates in district heating and individual boilers before 2035.
- → Fossil cooking phase-out: Phase out of fossil fuels in cooking appliances by 31 December 2030.

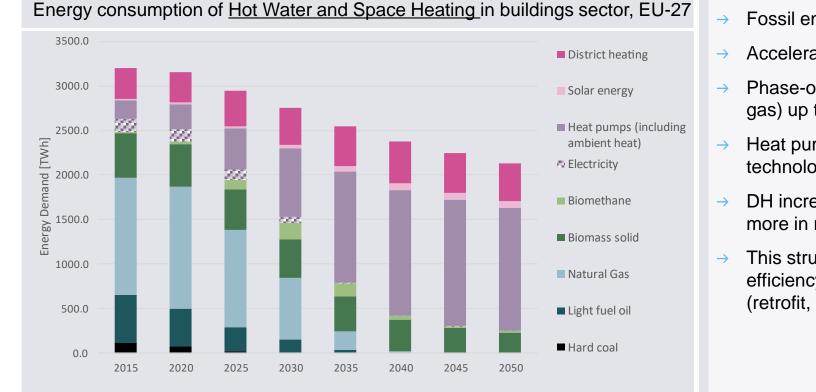
Buildings are nearly fossil gas-free by 2040. Efficiency, heat pumps & decarbonized district heating are the key levers for achieving a fossil free building stock.

- Total final energy demand: reduced by 25% to 30% despite an increase heated floor area (+9.5%)
- → Fossil fuel consumption: reduced by 80% by 2035 and almost phased-out by 2040
 - Ambient heat tapped by heat pumps drastically increased to cover 30% of buildings' total final energy demand
- → HP (ambient heat and electricity) cover about 40% of heating demand in 2050
- → District heat is becoming more efficient and expands its market share by 2050
- → Other direct renewable heat sources, notably solar thermal and the continued use of bioenergy (though slightly lower) allow for additional gas displacement.





Buildings are nearly fossil gas-free by 2040. Efficiency, heat pumps & decarbonized district heating are the key levers for achieving a fossil free building stock.



\rightarrow Fossil energy in 2020 still dominating

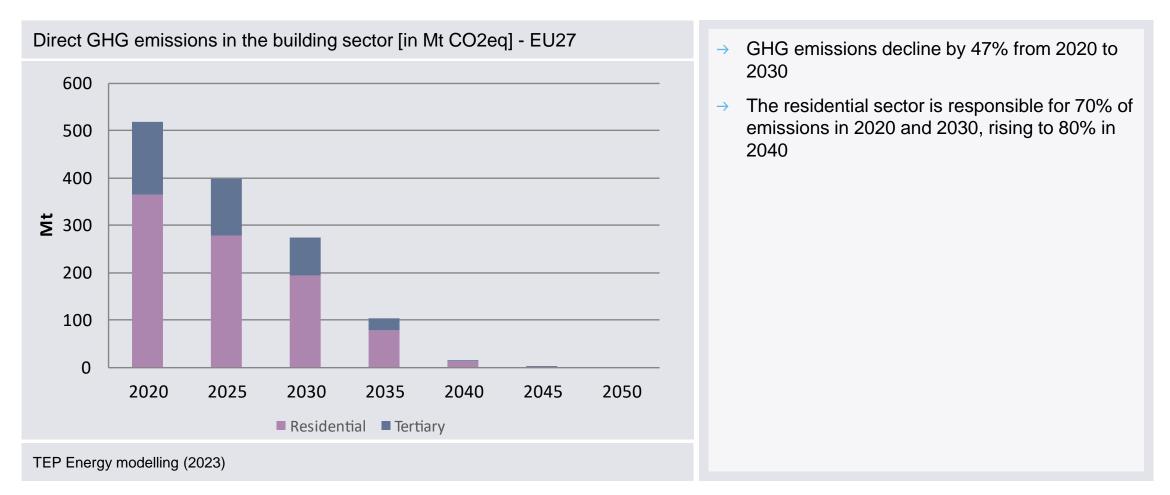
- → Accelerated decrease from now
- → Phase-out of fossil energy (coal, heating oil, gas) up to 2035-2040
- → Heat pumps to become the dominating technology after 2030
- → DH increases slightly in absolute terms, a bit more in relative terms
- This structural change also is enabled by efficiency improvements (retrofit, new buildings)

Artelys, TEP Energy, Wuppertal Institute modelling (2023)



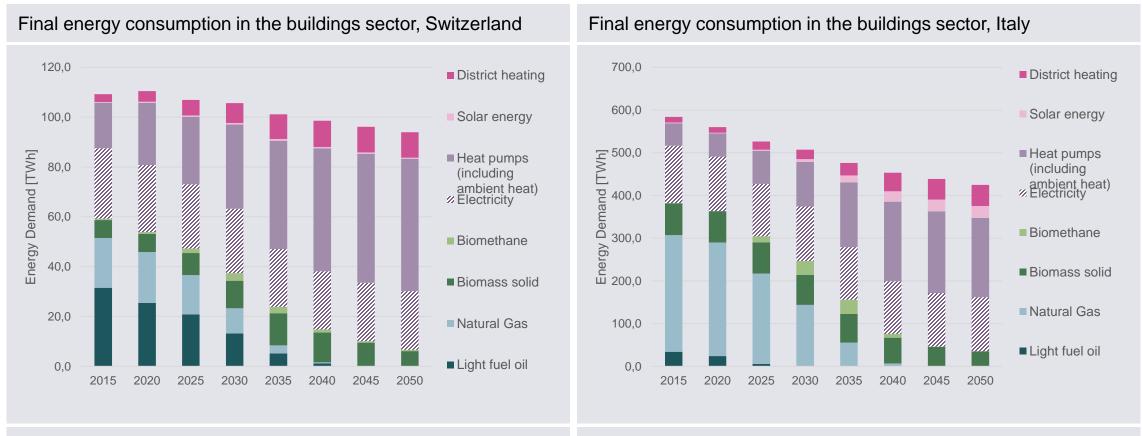


Greenhouse gas emissions in the building sector – EU-27





Role of Heat pumps (HP) for achieving a fossil free building stock: historical HP countries and newcomers

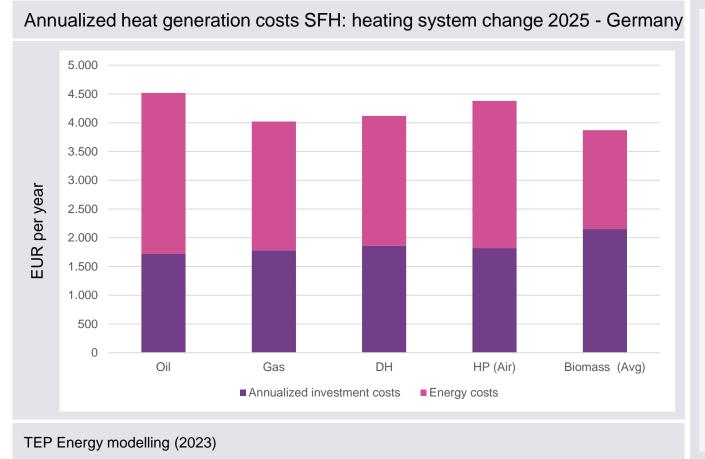


Artelys, TEP Energy, Wuppertal Institute modelling (2023)

Artelys, TEP Energy, Wuppertal Institute modelling (2023)



Economics and policy of heating system changes



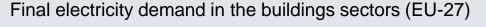
Ranking of heat generation costs of individual heating systems depend on

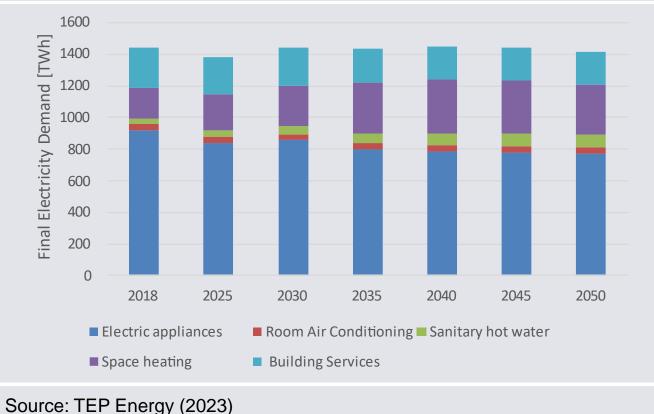
- Investment costs of heating systems (by country)
- → Interest rate
- → Technical efficiency
- → Willingness to pay
- Relative energy prices, including taxes, by country
 - Ratio of electricity price and fuel prices
 - Favourable for HP: ratio <3

Policy measures to foster HP market take-up: Quality assurance (efficiency, noise, quality of installation), preferential tariffs, incorporate HP in building standards and labels



Deep dive: Electricity demand

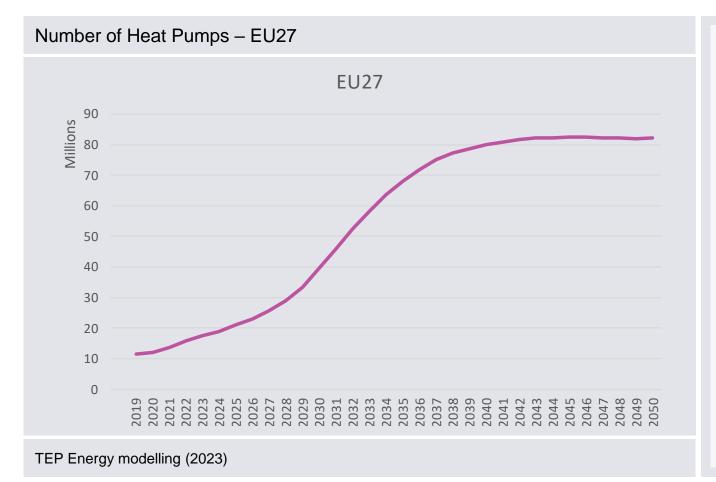




- → Total development of electricity demand about 1400 TWh, almost constant up to 2050
- → Explained by counteracting effects
 - Electricity demand from space heating:
 increases from 200 TWh (2020) to 320
 TWh (2050)
 - Electricity demand from water heating also increases (by 46.5 TWh)
 - Electricity demand from appliances and building services including cooling: decrease from ~1000 TWh to 800 TWh
- → Energy efficiency improvements (appliances & buildings) & replacement of older appliances through more efficient technology (e.g. heat pumps) help to keep electricity consumption in check.
- \rightarrow Note: These results don't include EV charging.



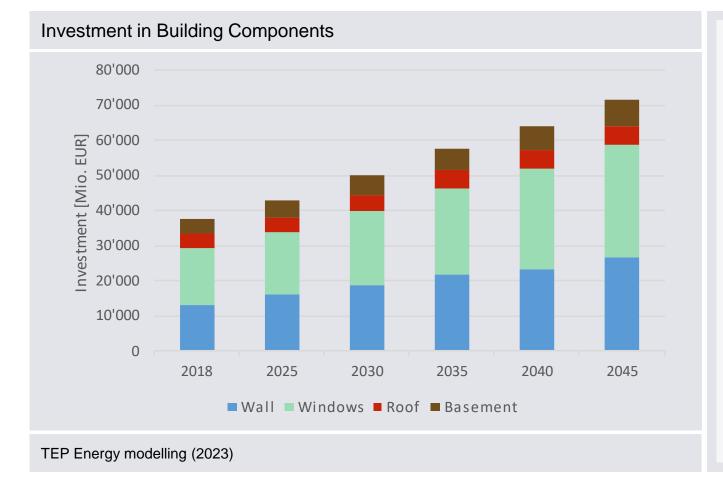
Deep dive: heat pumps



- → Number of heat pumps increases to 39.6 Mio in 2030, 80 Mio. in 2040 and 82 Mio. in 2050.
- → This represents an average increase of 2.75 million heat pumps per year from 2020-2030 and 4 million heat pumps per year from 2030-2040.
- → Note: The number of heat pumps are calculated based on the modelled energy demand and aligned with the stock numbers of EHPA. Future higher buildings standards and lower heat demand per building/dwelling is considered by assuming in average smaller HP devices.



Deep dive: building renovations & construction

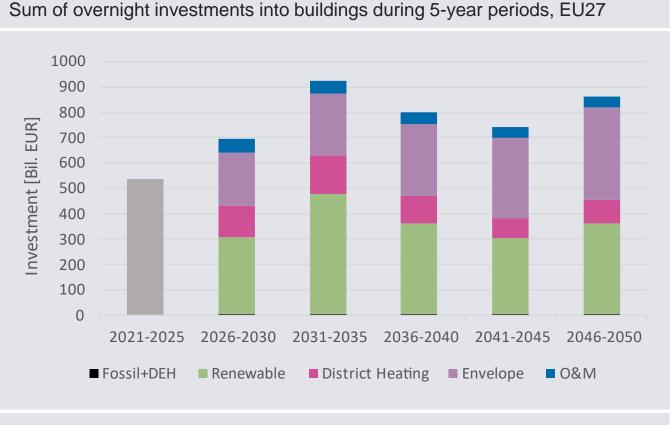


- → Improving energy-efficiency of building needs investment into building components: Wall, window, roof and basement.
- → Due to high retrofit rates and high specific costs (per m2), windows are of high relevance
- Building investments to increase from less than
 40 bn EUR to more than 70 bn EUR
- → As a result of these investments, specific energy demand in existing buildings is substantially reduced by about
 - 10% between 2020 and 2030
 - 20% between 2020 and 2040

25



Total investment needs for the buildings sector



- → Decarbonisation needs investment into Renewable Energy Systems (RES) and energy-efficiency (building envelope).
- → Total investment in buildings to be increased, especially up to 2035
- → No investments into fossil energy systems and Direct electric heating from 2027
- → Building envelope investments remain relevant, also for value preservation
- → District heating (inside & grid estimate)

Source: TEP Energy



District Heating

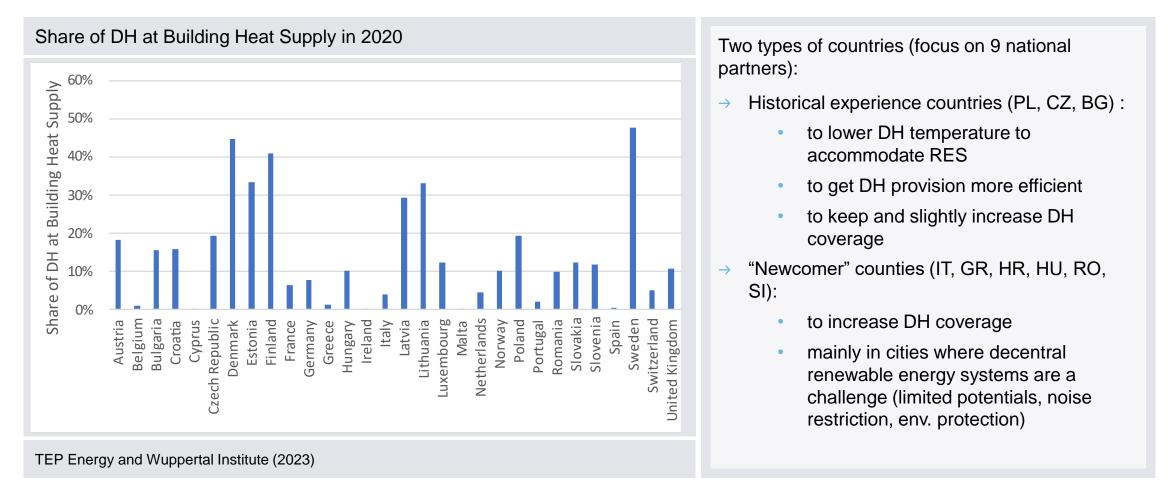


District heat: is it useful, is it needed and if yes, why?

Two types of motivation	Two examples of constraints		
 → Positive motivation: Favourable energy density Low cost solution for building owners Few actors to decarbonise building stock → Decentralized systems Renewable energy potentials limited Constraints: space, noise Might be more costly A lot of actors (building owners) to be convinced 	<section-header></section-header>		



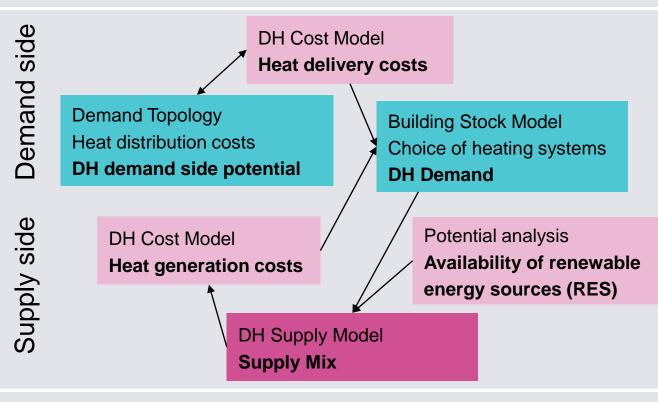
District heating (DH): starting from very different sitations





DH modelling: demand and supply

Conceptual modeling approach DH generation and provision



Demand side :

- → Heat distribution costs
- Constraints (depending on topology of built environment)
- → Decision of owners to connect (also depending on competitiveness of decentral alternatives)

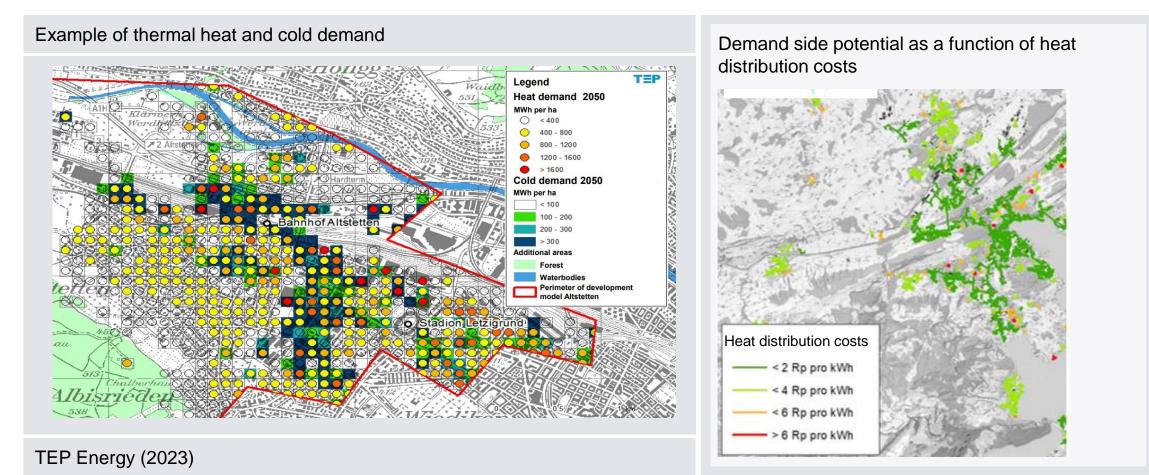
Supply side

- → Potentials
- → Heat distribution infrastructure
- → Heat generation costs
- → Actor to build up and operate DH infrastructure

TEP Energy and Wuppertal Institute (2023)



District heat: spatial energy analysis demand side





Topology resulting from spatial energy analysis

Municipalities in Switzerland with more than 10'000 inhabitants Share of energy floor area

	Assumed mar	ginal costs of hea Medium	t distribution High
Only thermal grids (decentral solutions constraint)	17 %	23 %	24 %
Thermal grids & decentral solutions (geothermal, air)	35 %	63 %	71%
Decentral solutions: geothermal and air	16 %	6 %	3 %
Decentral solutions: only air	6 %	2 %	1%
Decentral solutions: only geothermal	18 %	4 %	1%
None of them	8 %	2 %	1%
Total	100 %	100 %	100 %
Quelle: eigene Berechnungen TEP Energy	© Prognos AG / TEP Energy GmbH / INFRAS AG 2021		



District heat generation: smart energy concept

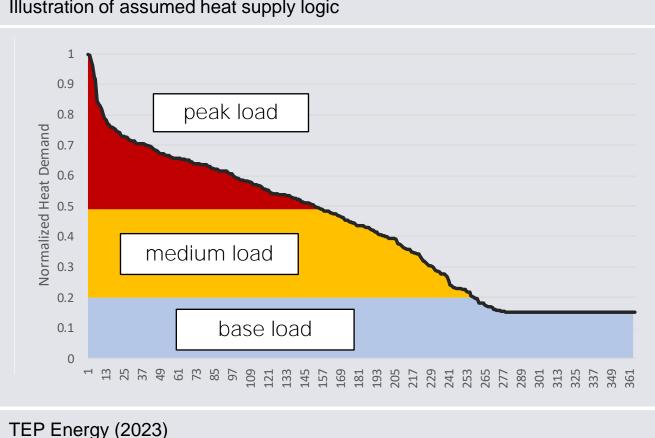


Illustration of assumed heat supply logic

- \rightarrow The district heating supply modelling covers the full mix of technologies needed to cover the heat supply for base and peak load.
- Heat pumps, solar thermal, geothermal and waste are assumed to be covering the base load.
- Peak load is assumed to be provided by gaseous energy carriers and direct electric applications for a yearly energy share of 15-20%.
- Hydrogen and biogas/biomethane are \rightarrow assumed to be used in district heating as peak load technologies.
- Solid biomass is assumed to be covering a \rightarrow medium range of heat supply between base load and peak load.

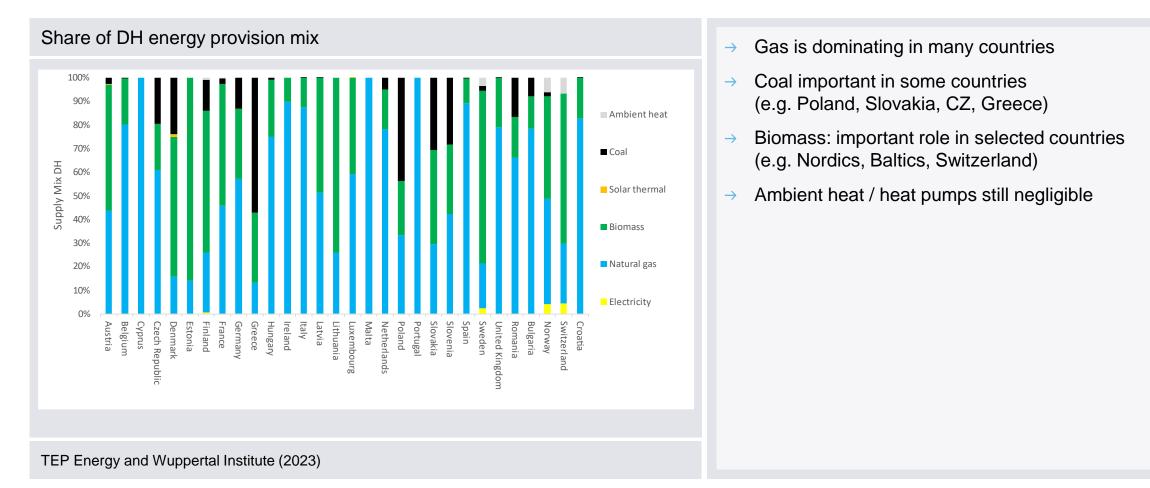


District heat: Background note for interpreting the results

- → Includes energy that is used on site in heat generation for district heating. Grid losses are included.
- → Includes heat generation from CHP and heat processes
- → Ambient Heat in DH is the source for heat pumps and can be from the air (air/air or air/water HP) or from the ground or ground water (water/water HP)
- → Deep geothermal heat that can be used for district heating without the need of heat pumps is accounted separately.
- → Electricity for heat applications is shown, whereas primary energy for producing electricity is balanced in the energy sector.
- In some cases, country specific restrictions (via limits to consumer *willingness to pay*) based on expert judgement were applied to avoid overshooting the deployment potentials for district heating. Without adjusting the model assumptions, DH would not be competitive to other heating systems in some countries.



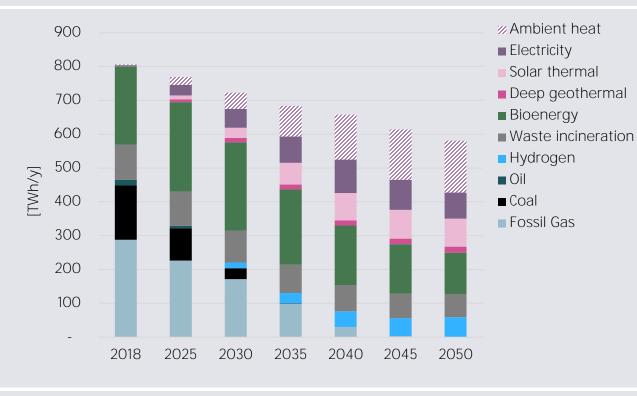
District heating (DH): starting from very different sitations





District heat supply can become more efficient despite an increase in heated surface by 2050.

Final energy delivered by district heating, EU-27



Artelys, TEP Energy, Wuppertal Institute modelling (2023)

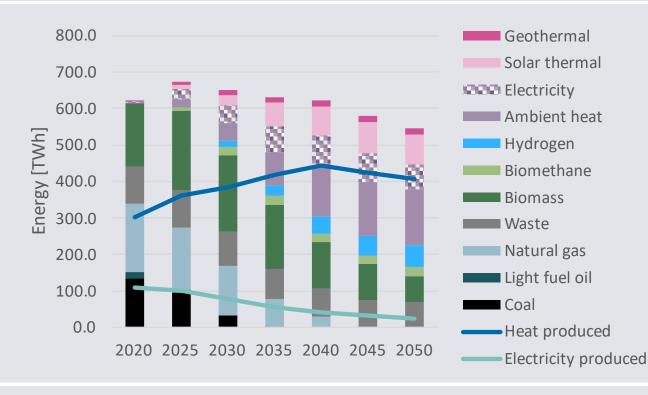
→ In 2018, the district heating supply mix is dominated by fossil gas (36% of the total), biomass (29%), coal (19%) and waste (13%)

- → District heating sees a quite linear reduction in fossil-gas demand over time, declining by 40% from 2018 to 2030 to 170 TWh, and by 90% by 2040.
- \rightarrow Coal is phased out by 2035.
- → Fossil fuels are gradually replaced by heatpumps and solar thermal. These technologies account for roughly 50% of the energy consumption by 2050 if considering ambient heat.
- → Hydrogen starts playing a role in 2030 to replace fossil gas, while biomass declines, from 265 TWh in 2025 to 120 TWh in 2050.



Energy consumption in district heating plants

Energy consumption (input) in district heating systems, EU-27



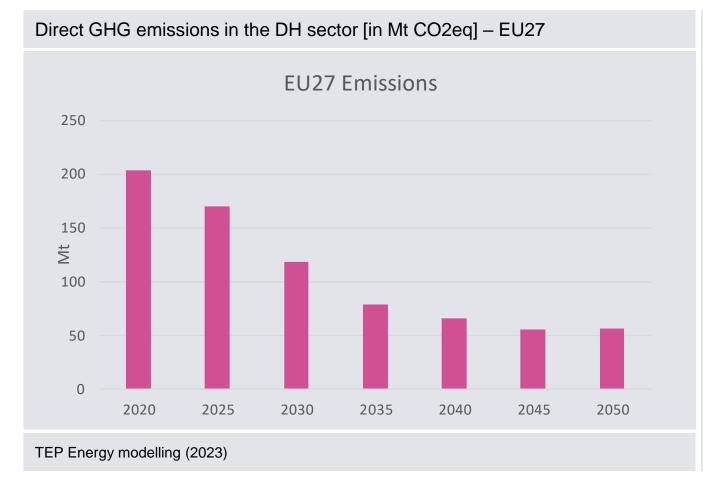
 → Floor area served by district heating rises by more than 2/3 between 2020 and 2030 (+68% vs 2020 levels) and more than doubles by 2040 (+107%).

→ However, energy consumption only increases by 17% until 2030 and 33% by 2040 thanks to efficiency improvements.

TEP Energy



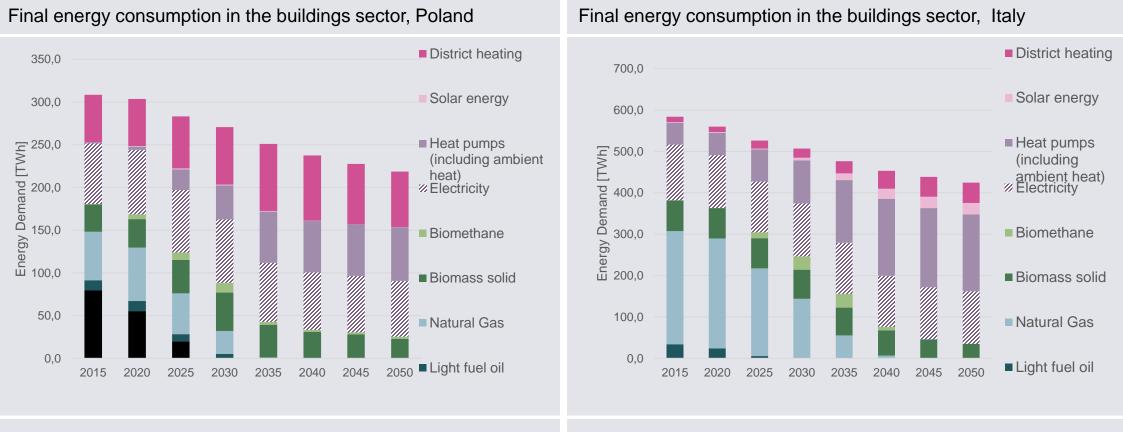
Greenhouse gas emissions in district heating – EU-27



- → GHG emissions decline by 72.4%
- → District heating generation sees steady reduction in fossil gas demand over time, declining by 40% in the period from 2018 to 2030, reaching 90% reduction by 2040 and nearly phasing out by 2045.
- → The slightly slower fossil gas reduction before 2030 can be explained by growing demand for district heating, as more homes are connected to new and existing district heating networks to displace fossil gas in decentralised heating.
- Remaining emissions from waste treatment plants (could by captured and stored)



Role of district heating for achieving a fossil free building stock: historical DH countries and DH "newcomers"



Artelys, TEP Energy, Wuppertal Institute modelling (2023)

Artelys, TEP Energy, Wuppertal Institute modelling (2023)



District heating: conclusions

- > Part of the decarbonisation solution, especially in situations where decentral systems are constraint
- → Could be an opportunity for energy utilities (convert gas business to DH business
- → Challenges:
 - Needs time and investments
 - Structural situation and interests of players
 - Utilities to convert their business
 - Integrated vs. specialized single energy providers (e.g. gas)
 - Dual or triple role of (local) governments: authorities, tax recipients, owner
- → Policy measure and regulation

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Vielen Dank für Ihre Aufmerksamkeit!

Haben Sie noch Fragen oder Kommentare? Kontaktieren Sie mich gerne:

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Agora Energiewende ist eine gemeinsame Initiative der Stiftung Mercator und der European Climate Foundation.







«Breaking free from fossil gas» Key messages

1	Fossil gas use in Europe can be halved by 2030 and completely phased out by 2050. This is possible while maintaining today's level of industrial production and fully ensuring security of supply, without disruptive behavioural changes. The phase-out requires a fast ramping up of energy efficiency and renewable energy, as well as the electrification of applications in the buildings and industry sectors.
2	By 2040, EU greenhouse gas emissions could decline by 89% relative to 1990 levels, with a projected remaining Union greenhouse gas budget for the 2030-2050 period of 14.3 Gt. The sectoral transition pathways developed in this report show that based on latest technological progress, an EU greenhouse gas reduction target of -90% by 2040 is realistic. It would avoid 3.3 Gt more greenhouse gas emissions than projected in the EU's 2020 Climate Target Plan.
3	Europe will need a significant amount of renewable hydrogen to become climate neutral, but the demand by 2030 could be only a fifth of that foreseen in REPowerEU. By prioritising direct electrification and reserving its use for no-regret applications, the EU would need only 116 TWh of renewable hydrogen by 2030, compared to 666 TWh in REPowerEU. This is more cost-effective, more realistic from a security of supply perspective and consistent with the hydrogen sub-targets in the new Renewable Energy Directive. The REPowerEU target should thus be revised.
4	 EU rules on gas, hydrogen, and infrastructure planning must reflect the projected rapid decline in fossil gas demand. (1) A new impact assessment is needed for the EU gas and methane package. (2) Governments should evaluate the impact of the decline in gas demand on gas supply and distribution infrastructure, and when updating their National Energy and Climate Plans. (3) The sale of new fossil gas-burning equipment in buildings should end quickly.



Fossil gas use in Europe, a focus of this study, can be halved by 2030 and completely phased out of the EU energy system by 2050 with structural demand reduction measures only.

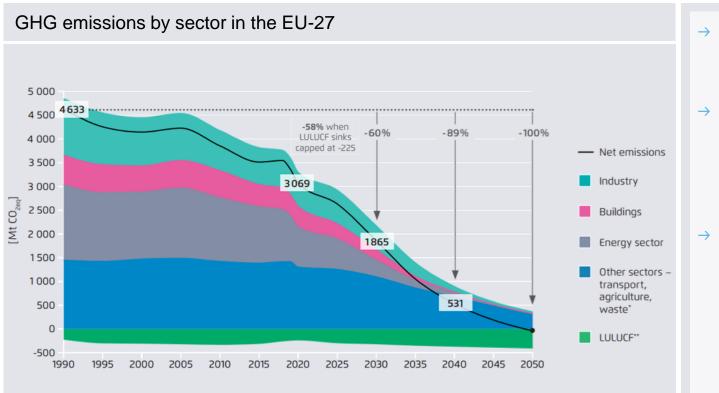
Evolution of total fossil gas consumption in the EU-27, 2018-2050 (in TWh_{LHV})



Artelys, TEP Energy, Wuppertal Institute modelling (2023)



Accelerated GHG reductions can be achieved with the right investments starting today: net-GHG emissions reductions of -60% by 2030, -89% by 2040 and -100% by 2050



→ A target of -90% by 2040 would avoid 3.3 Gt more GHG emissions than projected in the EU's 2020 Climate Target Plan.

Adora

Energiewende

- → Transport, agriculture, waste and LULUCF covered by existing studies by Transport & Environment and the European Commision: Additional efforts in these sectors could achieve further reductions by 2040.
- → Broadly speaking, the last 10% of residual emissions will be the hardest to mitigate

Eurostat; Artelys, TEP Energy, Wuppertal Institute modelling (2023)

* Based on scenarios by Transport & Environment (Transport) and the European Commission (Agriculture & Waste) ** Based on the LULUCF+ scenario from the EC Climate Target Plan impact assessment (assumes a 5-year delay)

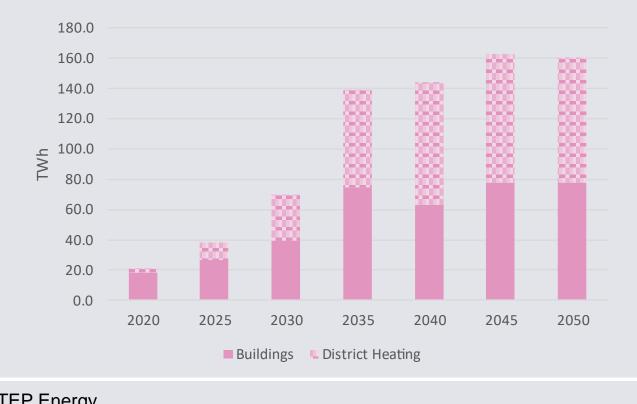






Deep dive: Solar Thermal

Solar thermal production in buildings and district heating (in TWh) – EU27



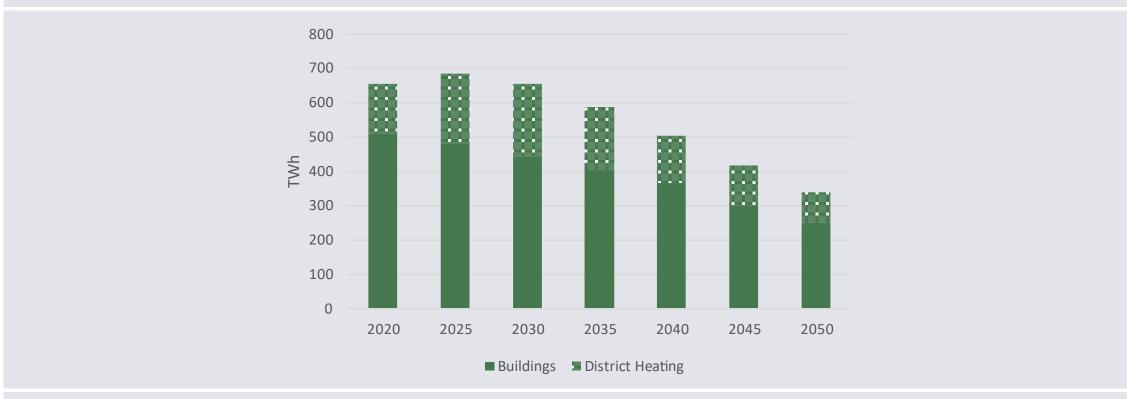
- Solar thermal buildings produce 78 TWh by \rightarrow 2050
- Solar thermal district heating produces 83 TWh \rightarrow by 2050
- 78 bil. Euro invested in Solar thermal in 2050 \rightarrow
- Note: Solar thermal is modelled as secondary \rightarrow system in combination with other heating system.

TEP Energy



Deep dive: solid biomass

Final energy demand for solid biomass in buildings and district heating EU27

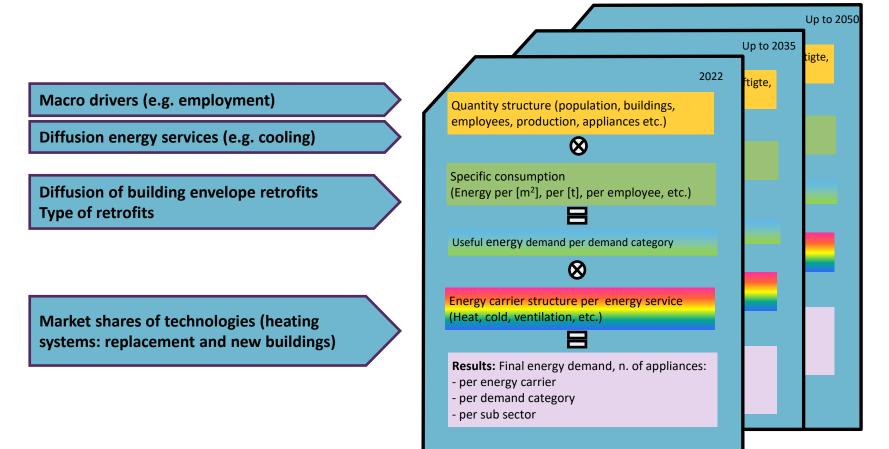


TEP Energy modelling (2023)



Methodology & assumptions: Buildings

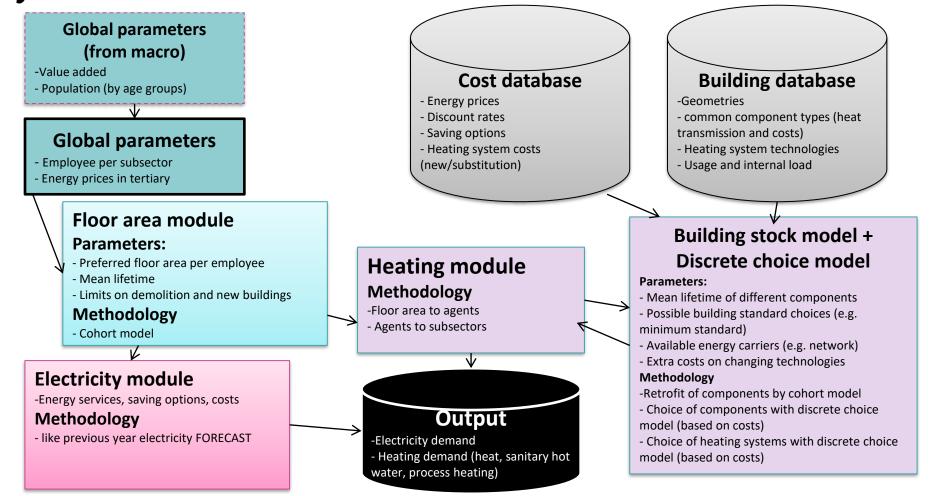
FORECAST Model – Focus Building Sector Methodology: example tertiary



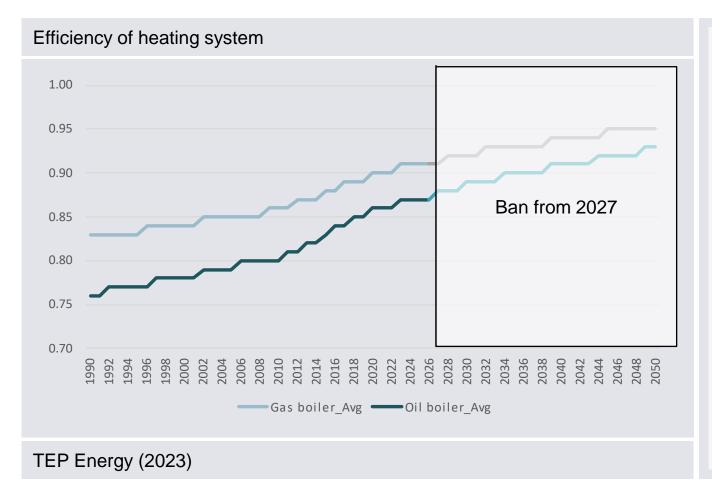
FOREcasting Energy Consumption Analysis and Simulation Tool



FORECAST Model – Focus on the Building Sector Tertiary model structure



Key technology assumptions Phase out of stand-alone fossil fuel boilers

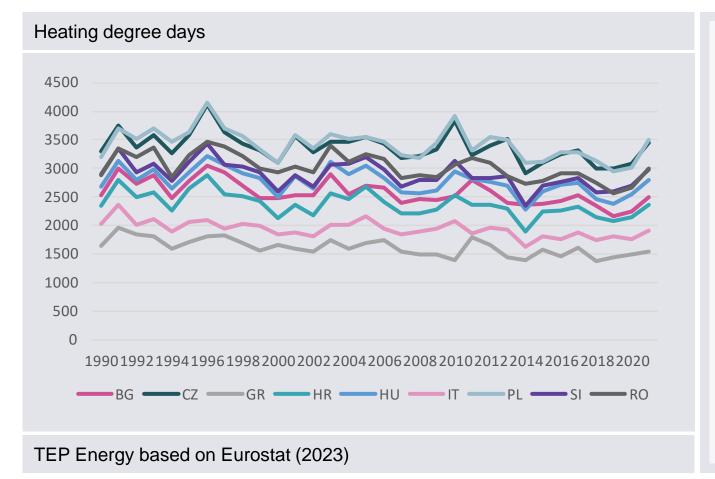




- → Ban of stand-alone fossil fuel boilers from 2027 based on boiler efficiency values, simulating a revision of Ecodesign rules currently under discussion.
- → The rule is assumed to only apply to new installations, not existing ones.
- → The efficiency values for heating appliances are based on lower calorific value and an average over all countries and includes distribution losses in the building.
- → The modelling also assumes reduced willingness to pay for fossil fuel boilers before the ban to reflect the impact of the war in Ukraine.



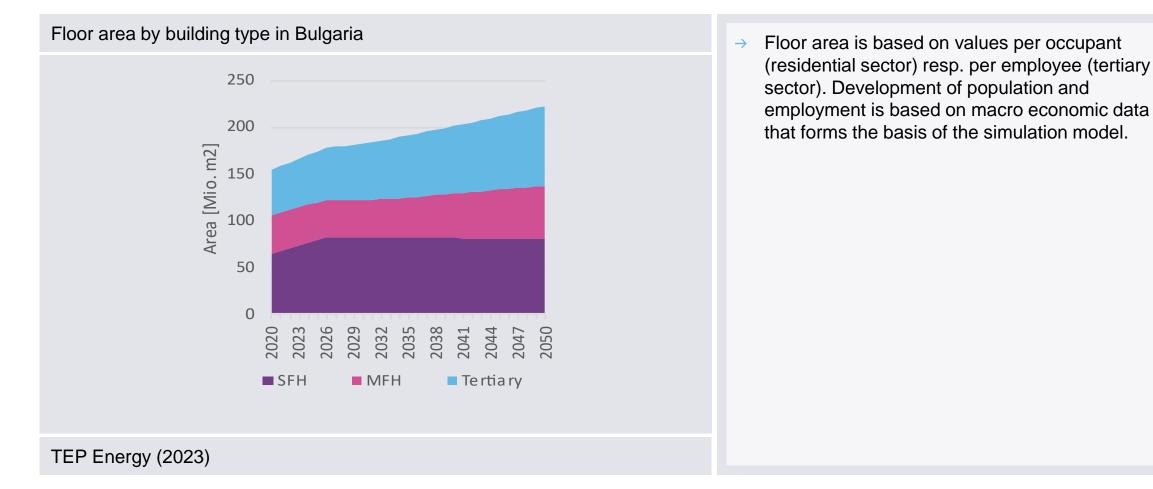
Heating degree days



- → From 2022: Average HDD 1980-2012
- → Data from Eurostat (EU definition)
- → Used for climate correction only for space heating (not for sanitary hot water)



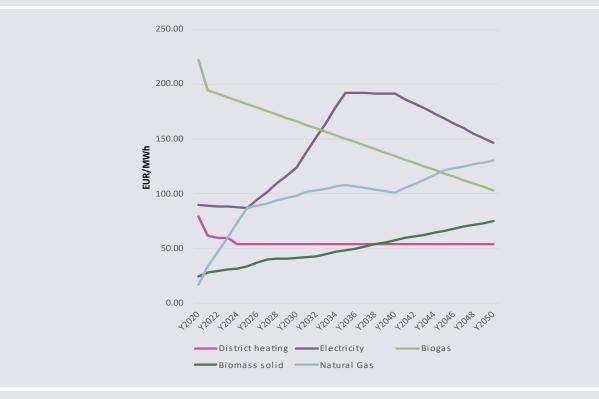
Households and floor area





Energy prices & technology data

Exemplary energy prices in the residential sector - with taxes, distribution, etc.

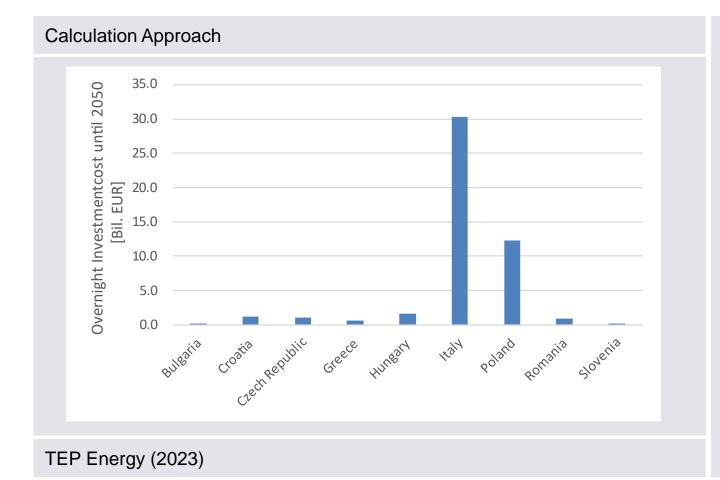


- → Consumer prices are derived from energy commodity prices that were determined by the simulation of the energy sector.
- → Technical and economic parameters of the different heating systems are defined in the simulation framework of FORECAST. These values are used and updated in numerous European projects.

TEP Energy (2023)



Investments in district heating grid and generation infrastructure

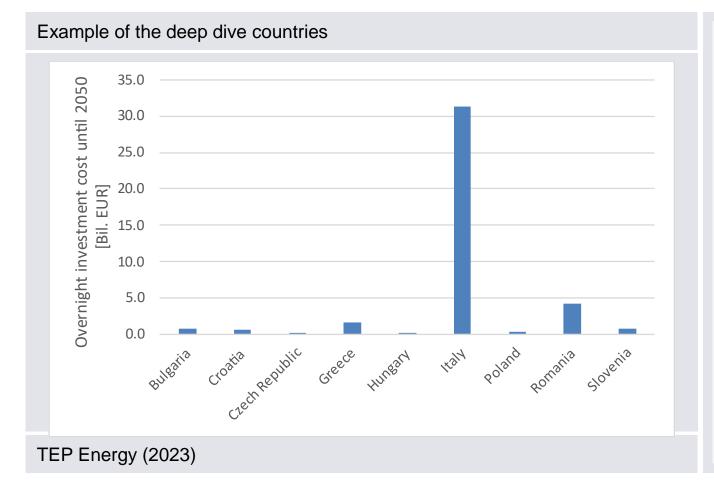


→ Based on DH heat provision

- → Cost for heat generation: 4 ct/kWh heat in Germany, transferred to other countries via producer price index
- → Economic period: 25 years (heat generation) resp. 35 years (grid)
- → Discount rate: aligned with energy sector: 5.25%
- → Approach: investment into distribution and generation is financed by their costs at given rate and over economic period
- → Investment costs are based on the additional DH energy demand of the buildings sector (between 2022 and 2050), meaning they only cover grid expansion, not maintenance or replacement of the existing grid.



Investment in solar thermal



Calculation approach:

- → Model results: covered by solar thermal
- → Based on TEP data set: 1000 EUR/m2 for material incl. hot water tank and complete installation in Germany.
- \rightarrow Labor: 33%, Material: 67%
- Prices transferred to other countries by producer price and wage index.
- → Solar gain calculated based on country specific global horizontal irradiation and installation efficiency.
- → Needed area is defined by heat demand (simulation result) and solar gain.
- → Investment for new installations only, replacement, renovation of existing stock is not included.